

**GOVERNMENT OF THE DISTRICT OF COLUMBIA
ZONING COMMISSION**



**ZONING COMMISSION FOR THE DISTRICT OF COLUMBIA
NOTICE OF FINAL RULEMAKING**

and

Z.C. ORDER NO. 04-34

Z.C. Case No. 04-34

(Text Amendments - 11 DCMR - Use of Pervious Parking and Driveway Surfaces)

January 9, 2006

The Zoning Commission for the District of Columbia (the "Commission"), pursuant to its authority under § 1 of the Zoning Act of 1938, approved June 20, 1938 (52 Stat. 797, as amended; D.C. Official Code § 6-641.01); having held a public hearing as required by § 3 of the Act (D.C. Official Code § 6-641.03); and having referred the proposed amendments to the National Capital Planning Commission for a 30-day period of review pursuant to § 492 of the District Charter, hereby gives notice of adoption of the following amendments to §§ 2117, 2303 and 2403 of the Zoning Regulations (Title 11 DCMR). The amendments permit the use of any all-weather surface, regardless of whether the paving materials are pervious or impervious. The Commission took final action to adopt the amendments at a public meeting held on January 9, 2006.

This final rulemaking is effective upon publication in the *D.C. Register*.

Exiting Regulations

The Commission initiated this rulemaking in response to a petition from the Zoning Advisory Committee.

Pervious pavement is not currently permitted for either parking or and access to parking. All paving for open parking spaces, including accessory driveways and access lanes, and for private residential driveways is required to be "*paved and maintained with bituminous, concrete, or brick materials.*"

Description of Text Amendment

This text amendment eliminates the requirement that open parking spaces and access to these spaces be paved and maintained with bituminous, concrete or brick materials and instead allows for the use of any materials, whether impervious or not, that form an all-weather surface. The use of grass and gravel are expressly prohibited, but the use of mechanically-reinforced grass is allowed. The proposed text amendment also adds further specificity to the types of environmental benefits that could be offered by applicants for Planned Unit Developments.

Relationship to the Comprehensive Plan

The proposed text amendments would implement § 101.1 of the General Provisions Element of the Comprehensive Plan, which calls for improving the physical character of the District; §§ 402.2 and 405.5 of the Environmental Protection Element, which calls for minimized sewage overflows and protected natural feature; and § 703.2(b), which recommends a policy to encourage appropriate design solutions that contribute to the conservation of natural resources.

Public Hearing

The Commission held a public hearing on the proposed text amendment on June 16, 2005. The Commission discussed what would be considered pervious pavement and the properties of surfaces such as Grasscrete and gravel. Representatives of the Natural Resources Defense Council, the National Ready Mixed Concrete Association, the Federation of Citizen's Associations of the District of Columbia, the Zoning Advisory Committee and the Anacostia Watershed Society spoke in favor of the text amendment. The Commission requested that the Office of Planning prepare a supplemental report addressing whether the proposed text amendment would result in an expanded ability for homeowners in tree and slope overlay districts to develop, whether impervious surfaces can be prohibited in the W-0 Zone District and the cost difference between pervious and impervious surfaces to the District.

During the hearing, the Commission discussed using the word "paved" rather than "surfaced," and if "all-weather surface" includes surfaces such as porous or pervious concrete. The Commission determined that all-weather surfaces included porous or pervious concrete, but not grass or gravel. Mechanically-reinforced grass was determined to be acceptable. The Commission suggested using the brand name Grasscrete to describe the mechanically-reinforced grass surface contemplated, with the expectation that a non-proprietary description would be formulated when the final rule was considered.

Proposed Action

At its July 28, 2005 meeting, the Commission took proposed action pursuant to 11 DCMR § 3027.2 to approve the advertised text. A Notice of Proposed Rulemaking was published in the *D.C. Register* on September 23, 2005, at 52 DCR 8643, for a 30-day notice and comment period.

The proposed rulemaking was referred to the National Capital Planning Commission (NCPC) pursuant to § 492 of the District of Columbia Charter. NCPC, by report dated July 28, 2005, found that the proposed text amendments would not adversely affect the federal interests nor be inconsistent with the Federal Elements of the Comprehensive Plan for the National Capital.

ACF Environmental, a distributor of environmental products, submitted a letter to the record dated September 27, 2005, stating that it supports the proposal to eliminate the prohibition of pervious surfaces for all parking spaces and access driveways. However, it found the limited examples of porous or pervious concrete, porous asphalt, Grasscrete or a generic definition of

Grasscrete as “allowable all weather surfaces” to be too narrow because they omit competing products that may be of superior quality.

The Natural Resources Defense Council submitted a letter to the record dated September 28, 2005 in support of the proposed text amendments.

The Zoning Advisory Committee submitted a letter to the record dated October 17, 2005, recommending that the Commission permit mechanically-supported grass, gravel, crushed concrete, rock or stone, or a combination such materials, but not unsupported grass or gravel.

No other comments were received.

Final Action

At its regularly scheduled public meeting held January 9, 2006, the Zoning Commission took final action to adopt the text. The Commission determined that the phrase “mechanically-reinforced grass” adequately describes the types of surfacing techniques that Grasscrete and other similar products use. No other changes were made to the text as published in the Notice of Proposed Rulemaking.

The Office of the Attorney General has determined that this rulemaking meets its standards of legal sufficiency.

Based on the above, the Commission finds that the proposed amendments to §§ 2117, 2303 and 2403 of the Zoning Regulations are in the best interests of the District of Columbia, consistent with the purpose of the Zoning Regulations and Zoning Act and not inconsistent with the Comprehensive Plan for the National Capital.

In consideration of the reasons set forth herein, the Zoning Commission hereby **APPROVES** the following amendments

Title 11 DCMR (Zoning) is proposed to be amended as follows (new text is shown in **bold** and underline and deleted text is shown with ~~striketrough~~):

A. Subsections 2117.3, 2117.4 and 2117.10 of § 2117 ACCESS, MAINTENANCE, AND OPERATION are amended to read as follows:

2117.3 All required parking spaces shall be clearly striped and lined according to the dimensions specified in § 2115. Durable materials that are all-weather ~~impervious~~ shall be used. Striping shall be maintained for as long as the parking spaces requiring the striping are in existence.

2117.4 Except as provided in §§ 2117.5 and 2117.6, each required parking space shall be accessible at all times directly from improved alleys **with a minimum width of ten feet (10 ft.) or improved public streets** via graded and unobstructed private driveways that form an all-weather

~~impervious surface.—Improved streets and alleys providing access to required parking spaces shall have a minimum width of ten feet (10 ft.) and be paved in compliance with the standards of the D.C. Department of Transportation.~~

2117.10 All open parking spaces, including access aisles, driveways, and ramp areas shall be ~~paved~~ surfaced and maintained with an all-weather surface of bituminous, concrete, or brick materials, or a combination of these materials, or other materials approved by the D.C. Department of Transportation as structurally equivalent or better, that form an all-weather impervious surface and that are at least four inches (4 in.) in thickness. **In addition to traditional impervious surfaces, allowable all weather surfaces include porous (or pervious) concrete, porous asphalt, and/or mechanically-reinforced grass, excluding grass or gravel.**

B. Subsection 2303.1 (a) of § 2303 PARKING LOTS is amended to read as follows:

All areas devoted to driveways, access lanes, and parking areas shall be ~~paved~~ **surfaced** and maintained with bituminous, concrete, or brick materials, or a combination of these materials, or other material approved by the D. C. Department of Transportation as structurally equivalent or better, that form an all-weather impervious surface and that are a minimum of four inches (4 inc.) in thickness **an all-weather surface. In addition to traditional impervious surfaces, allowable all weather surfaces include porous (or pervious) concrete, porous asphalt, and/or mechanically-reinforced grass, excluding grass or gravel.**

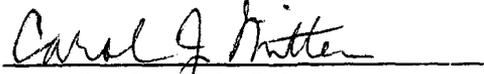
C. Subsection 2403.9 (h) of § 2403, PUD EVALUATION STANDARDS, is amended to read as follows:

- (h) Environmental benefits, such as:
- (1) sStorm** water runoff controls **in excess of those required by Stormwater Management Regulations,**
 - (2) Use of natural design techniques that store, infiltrate, evaporate, treat, and detain runoff in close proximity to where the runoff is generated,** and
 - (3) pP**reservation of open space or trees;

Vote of the Zoning Commission taken at its public meeting on July 28, 2005, to **APPROVE** the proposed rulemaking: **5-0-0** (Carol Mitten, John G. Parsons, Anthony J. Hood, Kevin Hildebrand, and Gregory Jefferies to approve).

This Order was **ADOPTED** by the Zoning Commission at its public meeting on January 9, 2006, by a vote of **5-0-0** (Carol Mitten, John G. Parsons, Anthony J. Hood, Gregory Jefferies, and Kevin Hildebrand [by absentee ballot] to adopt).

In accordance with the provisions of 11 DCMR § 3028.9, this Order shall become effective upon publication in the *D.C. Register*; that is, on FEB 10 2006.



CAROL J. MITTEN
CHAIRMAN
ZONING COMMISSION



JERRILY R. KRESS, FAIA
DIRECTOR
OFFICE OF ZONING

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The full text of this Zoning Commission order is published in the “Final Rulemaking” section of this edition of the *D.C. Register*.